

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2012

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# **SEPTEMBER 30, 2012**

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Shoreacres, Texas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund, of the City of Shoreacres, Texas as of and for the year ended September 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Shoreacres, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Shoreacres, Texas as of September 30, 2012, and the respective changes in financial position, and where applicable, cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated May 9, 2013, on our consideration of the City of Shoreacres, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

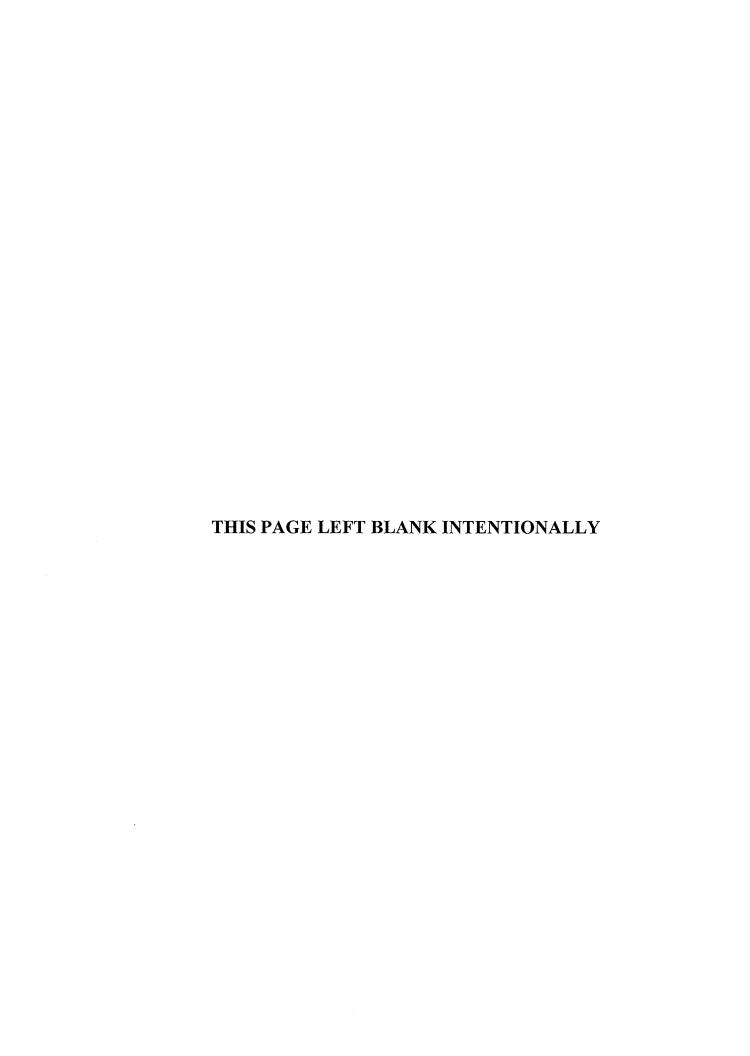
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 8 and the budgetary comparison information and the Schedule of Funding Progress – Texas Municipal Retirement System on pages 33 through 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Shoreacres, Texas' financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statements. The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

May 9, 2013

Patillo, Brown & Hill, L.L.P.

# MANAGEMENT'S DISCUSSION AND ANALYSIS



# Management's Discussion and Analysis

As management of the City of Shoreacres, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2012.

#### FINANCIAL HIGHLIGHTS

- The assets of the City of Shoreacres exceeded its liabilities as of September 30, 2012, by \$3,856,286 (net assets). Unrestricted net assets of the City, however, were \$1,988,512 as of September 30, 2012. Unrestricted net assets represent those assets that may be used to meet the City's ongoing obligations to citizens and creditors in accordance with the City's fund designation and fiscal policies.
- The City's total net assets increased by \$727,616 from 2011.
- As of the close of the current fiscal year, the City of Shoreacres' governmental fund reported an ending fund balance of \$1,622,886. The unassigned portion of the fund was \$1,622,886.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements.

Government-wide financial statements – The government-wide financial statements, which begin on page 9 of this report, are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include General Government, Municipal Court, Public Safety, Public Works, Highways and Streets and Culture and Recreation. The business-type activities of the City include Water, Sewer and Solid Waste activities.

**Fund financial statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the City can be divided into two categories – governmental funds and proprietary funds.

Governmental funds — Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds' balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary funds** – The City maintains one type of proprietary fund. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an Enterprise Fund to account for Water, Sewer and Solid Waste operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements, which begin on page 15 of this report, provide information for the Water, Sewer and Solid Waste Enterprise Fund, since this is considered to be a major fund of the City.

Notes to the financial statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 18 - 32 of this report.

## GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Shoreacres, assets exceeded liabilities by \$3,856,286 as of September 30, 2012.

A large portion of the City's net assets \$1,309,807 reflects its cash and investment balances.

## CITY OF SHOREACRES' NET ASSETS

		Governmen	tal A	ctivities		Business-ty	pe A	ctivities		Totals		
	2	2012		2011		2012		2011		2012		2011
Current and other assets Capital assets Total assets	1	,064,203 ,623,328 ,687,531	\$ 	1,673,504 805,746 2,479,250	\$	473,425 244,446 717,871	\$ 	737,655 211,715 949,370	\$ 	2,537,628 1,867,774 4,405,402	\$ 	2,411,159 1,017,461 3,428,620
Long-term liabilities Other liabilities Total liabilities		69,940 401,052 470,992		69,475 109,373 178,848	_	5,324 72,800 78,124	<del>-</del>	2,268 118,834 121,102		75,264 473,852 549,116	_	71,743 228,207 299,950
Net assets: Invested in capital assets Unrestricted		,623,328 ,593,211		805,746 1,494,656		244,446 395,301		211,715 616,553	_	1,867,774 1,988,512		1,017,461 2,111,209
Total net assets	\$3	,216,539	<b>\$</b> _	2,300,402	\$	639,747	\$	828,268	\$_	3,856,286	\$	3,128,670

The balance \$1,988,512 of unrestricted net assets may be used to meet the City's ongoing obligation to citizens and creditors in accordance with the City's fund designation and fiscal policies.

**Analysis of the City's operations** – The following table provides a summary of the City's operations for the year ended September 30, 2012.

# CITY OF SHOREACRES' CHANGES IN NET ASSETS

		Governmen	tal A	ctivities		Business-ty	pe A	ctivities		Totals		
		2012		2011		2012		2011		2012		2011
Revenues:												
Program revenues:												
Charges for services	\$	321,113	\$	290,137	\$	496,896	\$	471,079	\$	818,009	\$	761,216
Operating grants	φ	321,113	Φ	290,137	Φ	490,090	Ф	4/1,0/9	Ф	010,009	Ф	701,210
and contributions		92,140		151,617						92,140		151,617
		92,140		131,017		-		-		92,140		131,017
Capital grans and contributions		2 250 002		45 (20		44.200		42.790		2 204 202		90 417
General revenues:		3,350,082		45,628		44,200		43,789		3,394,282		89,417
		922 (00		904 955						022 (00		904.955
Property taxes		823,680		804,855		-		-		823,680		804,855
Sales taxes		67,741		65,418		-		-		67,741		65,418
Franchise taxes		81,172		89,076		-		-		81,172		89,076
Other taxes		3,009		4,144		-		-		3,009		4,144
Investment earnings		4,369		4,932		772		2,617		5,141		7,549
Miscellaneous		15,053		5,992		44,778		34,247		59,831		40,239
Transfers	_	127,000	_	-	(	127,000)	_	<del>-</del>	-		_	-
Total revenues and transfers		4,885,359	_	1,461,799		459,646	-	551,732	-	5,345,005		2,013,531
Expenses:												
General government		666,572		570,077		-		-		666,572		570,077
Public safety		531,836		515,026		-		-		531,836		515,026
Public works		2,544,732		134,277		-		-		2,544,732		134,277
Judicial		75,029		89,819		-		-		75,029		89,819
Highways and streets		84,212		107,183		-		-		84,212		107,183
Culture and recreation		66,841		78,026		-		-		66,841		78,026
Water and sewer						648,167		528,831		648,167		528,831
Total expenses		3,969,222	_	1,494,408		648,167		528,831	_	4,617,389	_	2,023,239
Change in net assets		916,137	(	32,609)	(	188,521)		22,901		727,616	(	9,708)
Net assets - beginning	_	2,300,402	_	2,333,011		828,268	_	805,367	-	3,128,670	_	3,138,378
Net assets - ending	\$	3,216,539	\$	2,300,402	\$	639,747	\$_	828,268	\$_	3,856,286	\$_	3,128,670

Governmental activities increased net assets during the fiscal year by \$916,137. Capital grants and contributions and public works expenditures were much larger due to the utilization of the CDBG Disaster Recovery Grant Program.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Governmental funds – The focus of the City of Shoreacres' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unfunded balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Shoreacres' governmental fund reported an ending fund balance of \$1,622,886 of which \$1,622,886 constitutes unassigned fund balance.

**General fund budgetary highlights** – The City made no revisions to the original appropriations approved by the City Council.

Refer to the General Fund Statement of Revenue, Expenditures and Changes in Fund Balances – Budget and Actual on page 33 of this report for a detailed presentation of the actual General Fund operations compared to both the original and final budget for fiscal year 2012.

**Proprietary funds** – The City's proprietary fund statements beginning on page 15 of this report provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the major proprietary fund, the Water and Sewer Fund, were \$395,301. This fund experienced a decrease in total net assets during 2012 of \$188,521.

#### **CAPITAL ASSETS**

The City of Shoreacres' investment in capital assets for its governmental and business-type activities as of September 30, 2012, amounts to \$1,867,774 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery and equipment, water system, and sewer system. The significant change in Buildings and improvements is due to the renovations to the public works building and the new police station.

#### CITY OF SHOREACRES' CAPITAL ASSETS AT YEAR-END

		Governmen	tal Ac	tivities	Business-type Activities			Totals				
		2012		2011		2012		2011		2012		2011
Land	\$	175,164	\$	175,164	\$	7,839	\$	7,839	\$	183,003	\$	183,003
Land improvements		-		~		19,940		19,940		19,940		19,940
Leasehold improvements		175,596		86,907		-		-		175,596		86,907
Buildings and improvements		816,946		177,629		5,000		5,000		821,946		182,629
Vehicles and Equipment		383,002		289,663		21,642		21,642		404,644		311,305
Infrastructure		255,082		255,082		24,104		24,104		279,186		279,186
Construction in progress		107,532		49,972		136,935		92,735		244,467		142,707
Water and wastewater distribution		-		-		300,059		300,059		300,059		300,059
Less: accumulated depreciation	<u>(</u>	289,994)	(_	228,671)	(	271,073)	(	259,604)	<u>(</u>	561,067)	(	488,275)
Total capital assets, net	\$	1,623,328	\$	805,746	\$	244,446	\$	211,715	\$	1,867,774	\$	1,017,461

#### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City of Shoreacres did not have any bonded debt or notes payable.

#### ECONOMIC FACTS

Hurricane Ike, the third costliest hurricane ever to hit the United States, made landfall just over 30 miles from the City of Shoreacres in Galveston, Texas on September 13, 2008. Right after the hurricane, the City estimated that 575 of its 650 homes had been flooded and were uninhabitable.

Although the City suffered significant public and private damage from Hurricane Ike, it occurred after the 2009 property tax rate was established for application to values rendered in January 2008 (prior to storm damage). Accordingly, the adverse financial impact of diminished property values due to storm damage fell outside the current fiscal year. Property tax collection, which is the City's primary governmental fund revenue source, was not significantly affected.

Extraordinary expenses incurred as a direct result of Hurricane Ike were offset by federal grants and emergency assistance funds. Several of these projects are either in progress or have been completed. In FY 2012, the City completed the upgrades to the Public Works building and a new police station.

Despite catastrophic public and private property damage the city has maintained all services and governmental functions in support of recovery. An accelerated building permit program has allowed rapid repair and reconstruction of damaged residential structures and commercial facilities.

## **REQUESTS FOR INFORMATION**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact David Stall, City Administrator, at 601 Shoreacres Blvd, Shoreacres, TX 77571 or call (281) 471-2244.

# BASIC FINANCIAL STATEMENTS



# STATEMENT OF NET ASSETS

# **SEPTEMBER 30, 2012**

	Governmental Activities			siness-type Activities	<b>Notice and Service</b>	Total
ASSETS						
Cash	\$	206,632	\$	149,241	\$	355,873
Investments		953,934		-	·	953,934
Receivables (net of allowances for uncollectibles):		ŕ				•
Taxes		59,133		-		59,133
Accounts		74,515		100,022		174,537
Internal balances	(	224,162)		224,162		-
Receivables from other governments		994,151		-		994,151
Capital assets:						
Land		175,164		7,839		183,003
Land improvements		-		19,940		19,940
Leasehold improvements		175,596		-		175,596
Buildings and improvements		816,946		5,000		821,946
Vehicles and equipment		383,002		21,642		404,644
Infrastructure		255,082		24,104		279,186
Construction in progress		107,532		136,935		244,467
Water and wastewater distribution		-		300,059		300,059
Less: accumulated depreciation	(_	289,994)	(	271,073)	(	561,067)
Total capital assets		1,623,328		244,446	-	1,867,774
Total assets		3,687,531		717,871		4,405,402
LIABILITIES						
Accounts payable		333,152		17,831		350,983
Accrued liabilities		14,126		2,944		17,070
Due to other governments		23,799		-		23,799
Customer deposits		-		52,025		52,025
Noncurrent liabilities:						
Due within one year		29,975		-		29,975
Due in more than one year		69,940		5,324		75,264
Total liabilities	_	470,992		78,124		549,116
NET ASSETS						
Invested in capital assets		1,623,328		244,446		1,867,774
Unrestricted		1,593,211		395,301		1,988,512
Total net assets	\$	3,216,539	\$	639,747	\$	3,856,286

## STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED SEPTEMBER 30, 2012

					Progra	am Revenue			
					Operating			pital Grants	
			Cl	narges for	Gı	ants and		and	
Functions/Programs	Expenses			Services	Contributions			Contributions	
Governmental activities:									
General government	\$	666,572	\$	60,856	\$	92,140	\$	-	
Public safety		531,836		1,724		-		-	
Public works		2,544,732		-		-		3,269,032	
Judicial		75,029		258,533		-		-	
Highways and streets		84,212		-		-		81,050	
Culture and recreation		66,841		-		-	_	<b>+</b>	
Total governmental activities	_	3,969,222		321,113		92,140	_	3,350,082	
Business-type activities:									
Water/sewer services	_	648,167		496,896		-	_	44,200	
Total business-type activities		648,167		496,896	-	-		44,200	
Total	\$_	4,617,389	\$_	818,009	\$	92,140	\$_	3,394,282	

#### General revenues:

Taxes:

Property taxes, levied for general purposes

Sales taxes

Franchise taxes

Other taxes

Investment earnings

Miscellaneous

Transfers

Total general revenues

Change in net assets

Net assets - beginning

Net assets - ending

Net (Expense) Revenue and Changes in Net Asset	Net	(Expense)	Revenue	and	Changes	in	Net	Asset
--	-----	-----------	---------	-----	---------	----	-----	-------

	overnmental Activities		siness-type activities	<del></del>	Total
<b>\$</b> (	513,576) 530,112)	\$	-	<b>\$</b> (	513,576) 530,112)
(	724,300		_	(	724,300
	183,504		_		183,504
(	3,162)		_	(	3,162)
ì	66,841)		_	(	66,841)
(	205,887)		_	(	205,887)
	200,007)				203,007)
		(	107,071)	(	107,071)
	-	(	107,071)	(	107,071)
<u>(</u>	205,887)	<u>(</u>	107,071)	<u>(</u>	312,958)
\$	823,680	\$	-	\$	823,680
	67,741		-		67,741
	81,172		-		81,172
	3,009		-		3,009
	4,369		772		5,141
	15,053		44,778		59,831
	127,000	(	127,000)		-
	1,122,024	(	81,450)		1,040,574
	916,137	(	188,521)		727,616
	2,300,402		828,268		3,128,670
\$	3,216,539	\$	639,747	\$	3,856,286



## **BALANCE SHEET**

## **GOVERNMENTAL FUNDS**

# **SEPTEMBER 30, 2012**

		General
ASSETS		
Cash	\$	206,632
Investments	•	953,934
Taxes receivable, net		59,133
Due from other funds		65,211
Receivable from other governments		994,151
Fines receivables		72,690
Other receivables		1,825
Total assets	\$	2,353,576
LIABILITIES AND FUND BALANCES		
Liabilities:		
Accounts payable	\$	333,152
Due to other funds Payable to other governments		289,373
Accrued liabilities		23,799 14,126
Deferred revenue		70,240
Total liabilities	_	730,690
Fund balances:		
Unassigned		1,622,886
Total fund balances		1,622,886
Capital assets used in governmental activities are not financial resources and, therefore, are		
not reported in the funds.		1,623,328
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.		70,240
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	<u>(</u>	99,915)
Net assets of governmental activities	\$	3,216,539

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## **GOVERNMENTAL FUNDS**

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

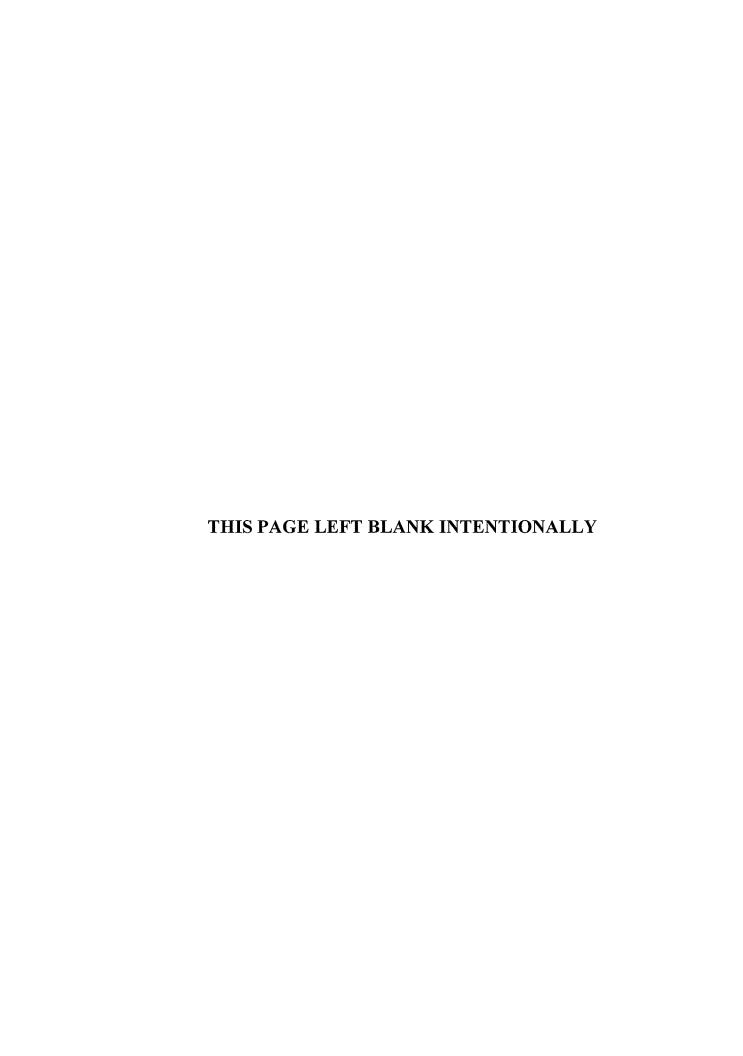
	General
REVENUES	
Taxes:	
Property	\$ 822,666
Sales	67,741
Franchise	81,172
Other	3,009
Fines and fees	248,894
Intergovernmental	3,442,222
Lease and rental	23,725
Licenses and permits	37,131
Investment earnings	4,369
Miscellaneous	15,053
Total revenues	4,745,982
EXPENDITURES	
Current:	
General government	653,064
Judicial	75,006
Public safety	506,963
Public works	2,682,504
Highways and streets	82,642
Culture and recreation	62,178
Capital outlay	733,957
Total expenditures	4,796,314
EXCESS (DEFICIENCY) OF REVENUES	
OVER (UNDER) EXPENDITURES	( 50,332)
OTHER FINANCING SOURCES AND USES	
Transfer in	127,000
Proceeds from insurance	10,175
Total other financing sources and uses	137,175
NET CHANGE IN FUND BALANCES	86,843
FUND BALANCES, BEGINNING	1,536,043
FUND BALANCES, ENDING	\$1,622,886

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

## FOR THE YEAR ENDED SEPTEMBER 30, 2012

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds	\$	86,843
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		817,582
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		12,377
Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in		
governmental funds.	(	665)
Change in net assets of governmental activities	\$	916,137



# STATEMENT OF NET ASSETS PROPRIETARY FUND SEPTEMBER 30, 2012

	Business-type Activities Enterprise Fund
	Water
AGODING	and Sewer
ASSETS Current assets:	
Cash	\$ 149,241
Accounts receivable, net	100,022
Due from other funds	289,373
Due from other funds	
Total current assets	538,636
Non-current assets:	
Capital assets:	
Buildings and improvements	5,000
Vehicles and equipment	21,642
Water and wastewater distribution	300,059
Land improvements	19,940
Land	7,839
Infrastructure	24,104
Construction in progress	136,935
Less accumulated depreciation	( 271,073)
Total non-current assets	244,446
Total assets	783,082
LIABILITIES	
Current liabilities:	
Accounts payable	17,831
Accrued liabilities	2,944
Due to other funds	65,211
Customer deposits	52,025
Total current liabilities	138,011
Non-current liabilities:	
Compensated absences	5,324
Total liabilities	143,335
NET ASSETS	
Invested in capital assets	244,446
Unrestricted	395,301
Total net assets	\$639,747



# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

	Business-type Activities Enterprise Fund Water and Sewer	
OPERATING REVENUES		
Charges for sales and services:		
Water	\$ 280,206	
Sewer	127,289	
Sanitation	89,401	
Total operating revenues	496,896	
OPERATING EXPENSES		
Personnel services	214,300	
Water services	144,073	
Solid waste disposal	105,555	
Recycling services	26,000	
Materials and supplies	55,201	
Maintenance	8,763	
Fuel	4,903	
Utilities	24,898	
Depreciation	11,469	
Other	53,005	
Total operating expenses	648,167	
OPERATING LOSS	( 151,271)	
NON-OPERATING REVENUES (EXPENSES)		
Investment income	772	
Miscellaneous revenues	44,778	
Total non-operating revenues (expenses)	45,550	
CONTRIBUTED CAPITAL	44,200	
TRANSFERS OUT	(127,000)	
CHANGE IN NET ASSETS	( 188,521)	
TOTAL NET ASSETS, BEGINNING	828,268	
TOTAL NET ASSETS, ENDING	\$639,747	



# STATEMENT OF CASH FLOWS PROPRIETARY FUND

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

	Business-type Activities Enterprise Fund Water and Sewer	
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$	505,385
Cash payments to employees for services	(	209,986)
Cash payments to suppliers for goods and services	(	382,139)
Cash used by operating activities	(	86,740)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Miscellaneous revenues		44,778
Transfers to other funds	(	127,000)
Cash used by noncapital financing activities	(	82,222)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest on investments		772
Cash provided by investing activities		772
NET DECREASE IN CASH AND CASH EQUIVALENTS	(	168,190)
CASH, BEGINNING		317,431
CASH, ENDING	\$	149,241
RECONCILIATION OF OPERATING INCOME TO		
NET CASH USED BY OPERATING ACTIVITIES	Ф.	151 071)
Operating loss	\$(	151,271)
Adjustments to reconcile operating loss to net cash used by operating activities:		
Depreciation		11,469
Change in assets and liabilities:		,
Decrease (increase) in accounts receivable		30,829
Increase (decrease) in accounts payable	(	24,952)
Increase (decrease) in customer deposits	(	22,340)
Increase (decrease) in due to other funds	,	39,078
Increase (decrease) in accrued liabilities		1,258
Increase (decrease) in compensated absences	_	3,056
Total adjustments		64,531
Net cash used by operating activities	\$ <u>(</u>	86,740)

#### NOTES TO FINANCIAL STATEMENTS

**SEPTEMBER 30, 2012** 

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Shoreacres, Texas (the "City") was incorporated as a City in 1949 and is a General Law City with a Mayor and five Council members elected to two-year terms. City Hall acts as a courthouse, council chambers, meeting room, police station, and administrative building.

#### A. Reporting Entity

Generally accepted accounting principles require financial statements to present the government and its component units, entities for which the government is considered financially accountable. Examination of potential component units determined that none met the criteria necessary for inclusion in these financial statements.

# B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. Governmental activities, which normally are supported by taxes, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for Governmental Funds and Proprietary Funds. Major individual Governmental Funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary Fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue is considered to be measurable and available only when cash is received by the City.

The City reports the following major Governmental Fund:

<u>General Fund</u> – The General Fund is the City's primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in another fund.

The City reports the following major Proprietary Fund:

<u>Water/Sewer Fund</u> – The Water/Sewer Fund accounts for the operations of providing water, sewer, and waste management services to the residents of the City.

Private-sector standards of accounting and financial reporting issued prior to December 31, 1989, generally are followed in both the government-wide and Proprietary Fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

Governments also have the option of following subsequent private-sector guidance for their business-type activities and Enterprise Fund, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions and, (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, all general revenues include all taxes.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the Water/Sewer Fund are charges to customers for sales and services. The Water/Sewer Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. The City only uses restricted resources for their intended purpose.

# D. Assets, Liabilities, and Net Assets or Equity

# **Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand and savings accounts, and certificates of deposits.

The short-term investments consist of deposits in the Texas Local Government Investment Pool (TexPool). In accordance with GASB Statement No. 31, the City reports all investments at fair value except for money market investments and "2a7-like pools." The City had no money market investments at year-end. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, Logic, and TexStar, are reported using the pools' share price.

The City has adopted a policy whereby investments are limited to the instruments listed below and as further described by the Public Funds Investment Act.

- a. Obligations of the United States Government, its agencies and instrumentalities, and government sponsoring enterprises, not to exceed two years to stated maturity, excluding collateralized mortgage obligations (CMOs).
- b. Full insured or collateralized certificates of deposit from a bank doing business in the State of Texas and under the terms of a written depository agreement with that bank, not to exceed two years to stated maturity.
- c. No-load, SEC registered money market funds, each approved specifically before use by the City.
- d. Constant dollar Texas Local Government Investment Pools as defined by Public Funds Investment Act.

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

## Receivables and Payables

Activity between funds is reported as due to/from other funds. The outstanding balances between funds result mainly from (1) the arrangement whereby one cash account is used for payroll processing for all funds and, (2) in other cases the General Fund will pay an expenditure of the Water/Sewer Fund or vice versa. The balance in the due to/from other funds accounts is not expected to be paid back within one year.

All accounts receivable are shown net of an allowance for uncollectibles.

# **Capital Assets**

Capital assets, which include buildings and improvements, machinery and equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The City chose not to report general infrastructure assets retroactively, as permitted by GASB Statement No. 34 for smaller governments. The City will prospectively report general infrastructure assets acquired or constructed after October 1, 2003, in the statement of net assets in the period they acquire or construct those assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset life are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	
Buildings and improvements	10-30	
Machinery and equipment	3-20	
Water facilities	20-40	
Vehicles	5	
Infrastructure	20-30	

#### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

# Fund Balance Classification (Continued)

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by board resolution of the city Council, the City's highest level of decision making authority. These amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned: This classification includes amounts that are constrained by the City's intent
  to be used for a specific purpose but are neither restricted nor committed. This intent
  can be expressed by the City Council or City Administrator.
- Unassigned: This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

#### **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the City through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# **Budgetary Information**

Prior to the beginning of each fiscal year, the City Administrator submits to the City Council a proposed budget for the General Fund. The City Council uses this as a basis to formulate the operating budget for the upcoming year, which includes proposed expenditures and the means of financing those expenditures.

Public hearings are conducted at which all interested persons' comments concerning the budget are heard.

The budget is legally enacted by the City Council. Budgetary control is maintained at the fund level. All annual appropriations lapse at fiscal year-end.

#### 3. DETAILED NOTES ON ALL FUNDS

# **Cash and Investments**

As of September 30, 2012, the City had the following cash and investments:

	Fair Value		Weighted Average Maturity (Days)
Investments - TexPool	\$	953,934	40
Total fair value	. \$ <u></u>	953,934	

During the year ended September 30, 2012, the City invested in the Texas Local Government Pool (TexPool), which is investment funds authorized by the Texas Legislature. administered by the Texas State Treasury and holds investments which are subject to the same investment policies maintained by the State Treasury for all state funds. The Texas Treasury Safekeeping Trust Company is the trustee and is a limited purpose trust company authorized pursuant to Texas Government Code. The purpose of investment pool funds is to allow for the pooling of public funds to provide a higher yield on the pooled investment than would be possible with the investment of the individual public entity's funds. The legislature has authorized only certain investment instruments for public funds, including repurchase agreements, U. S. Treasury bills and bonds, securities of other U. S. government agencies, commercial paper, and other safe instruments. The investments held in TexPool, plus any accrued interest may be redeemed at the City's discretion. TexPool is rated AAAm by Standard & Poor's. As a requirement to maintain the weekly rating portfolio, information must be submitted to Standard & Poor's, as well as the office of the Comptroller of Public accounts, for review. TexPool operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. The funds use amortized cost rather than market value to report net assets to compute share prices. Accordingly, the fair value of the position in TexPool is the same as the value of TexPool shares.

# **Cash and Investments** (Continued)

Interest Rate Risk: To limit the City's exposure to interest rate risk and ensure liquidity, the City's investment policy requires that the City's investments be structured so that the maximum weighted average maturity of the overall portfolio may not exceed six months. Furthermore, the investment policy states the investment portfolio should be designed with the objective of attaining a market rate of return taking into account the City's risk constraints within State Statutes and the cash flow needs of the portfolio. "Market rate of return" may be defined as the average yield of the current six-month U. S. Treasury bill. Furthermore, the City has a diversification policy which includes diversification standards by security type and issuer.

Credit Risk: At year-end, balances in TexPool, a privately managed public funds investment pool, was rated AAAm by Standard & Poor's.

Custodial Credit Risk: The City of Shoreacres' financial instruments that are exposed to concentrations of credit risk consist primarily of cash and cash equivalents. The City deposits its cash with high credit quality institutions. However, at times, such instruments may be in excess of FDIC insurance limits. As of September 30, 2012, \$0 of the City's \$211,413 deposit balance was collateralized with securities held by the pledging financial institution. The entire balance of \$211,413 was covered by FDIC insurance.

# **Property Taxes**

The appraisal of property within the City is the responsibility of the Harris County Appraisal District (the "District"). The District is required under the Property Tax Code to assess all property within the District on the basis of 100% of its appraised value and is prohibited from applying any assessment ratios. The value of property within the District must be reviewed every four years.

The City's property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the City. The net assessed value upon which the fiscal 2012 levy was based was \$98,181,210.

Taxes are due by January 31 following the October 1 levy date. Current tax collections for the year ended September 30, 2012, were 99% of the tax levy.

# **Receivables**

Receivables as of year-end for the City's individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

	General	Utility	Total
Receivables:			
Taxes	\$ 60,217	\$ -	\$ 60,217
Water/sewer usage		103,115	103,115
Intergovernmental	994,151	-	994,151
Fines	290,760	-	290,760
Lease and rentals	1,825		1,825
Gross receivables	1,346,953	103,115	1,450,068
Less: allowance for uncollectibles	( 219,154)	( 3,093)	( 222,247)
Net total receivables	\$1,127,799	\$100,022	\$ <u>1,227,821</u>

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, deferred revenue not considered available and reported in the governmental funds of \$35,027 is related to property taxes receivable and \$35,213 is related to municipal court receivables.

# **Capital Assets**

Capital asset activity for the year ended September 30, 2012, was as follows:

	E	Beginning							Ending
		Balance	I	ncreases	D	ecreases	Adjustments		Balance
Governmental activities:		-							
Capital assets, not being depreciated:									
Land	\$	175,164	\$	-	\$	-		\$	175,164
Construction in progress		141,802		46,800		81,070		_	107,532
Total assets not being depreciated	_	316,966		46,800	_	81,070	_	_	282,696
Capital assets, being depreciated:									
Buildings and improvements		177,629		639,317		-	-		816,946
Leasehold improvements		86,907		88,689		-	-		175,596
Vehicles and equipment		289,663		126,602		33,263			383,002
Infrastructure		255,082		=		-		_	255,082
Total capital assets being depreciated	-	809,281		854,608	_	33,263		_	1,630,626
Less accumulated depreciation:									
Buildings and improvements	(	16,592)	(	4,595)		-	_	(	21,187)
Leasehold improvements	(	37,094)	(	5,616)		-	2,042	(	40,668)
Vehicles and equipment	(	124,663)	(	57,401)		21,253	-	(	160,811)
Infrastructure	(	50,323)	(_	17,005)				(	67,328)
Total accumulated depreciation	(_	228,672)	(_	84,617)	_	21,253	2,042	(	289,994)
Total capital assets being									
depreciated, net	_	580,609		769,991		12,010	2,042	_	1,340,632
Governmental activities capital									
assets, net	\$	897,575	\$	816,791	\$	93,080	\$2,042	\$	1,623,328

# Capital Assets (Continued)

		Beginning Balance	In	icreases	D	ecreases		Ending Balance
Business-type activities:								
Capital assets, not being depreciated:								
Land	\$	7,839	\$	-	\$	-	\$	7,839
Construction in progress		92,735		44,200		-		136,935
Total assets not being depreciated		100,574	_	44,200				144,774
Capital assets, being depreciated:								
Buildings and improvements		5,000		-		-		5,000
Infrastructure		24,104		-		-		24,104
Land improvements		19,940		-		-		19,940
Water facilities		300,059		-		-		300,059
Vehicles and equipment		21,642		-		-		21,642
Total capital assets being depreciated	_	370,745	_	-	_	-		370,745
Less accumulated depreciation:								
Buildings and improvements	(	5,000)		-		-	(	5,000)
Infrastructure	(	100)	(	1,205)		-	(	1,305)
Land improvements	(	5,620)	(	1,331)		-	(	6,951)
Water facilities	(	238,637)	(	5,383)		-	(	244,020)
Vehicles and equipment	(	10,247)	(	3,550)		-	(	13,797)
Total accumulated depreciation	(	259,604)	(	11,469)	-		(	271,073)
Total capital assets being								
depreciated, net		111,141		11,469)		-		99,672
Business-type activities capital								
assets, net	\$	211,715	\$	32,731	\$	-	\$	244,446

# Depreciation expense was charged to functions/programs of the City as follows:

# Governmental activities:

Public works	\$ 42,480
General government administration	11,461
Public safety	24,475
Highways and streets	1,570
Culture and recreation	4,631
Total depreciation expense - governmental activities	\$ 84,617

# **Interfund Receivables, Payables and Transfers**

The composition of interfund balances as of September 30, 2012, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	 Amount
Water and sewer	General	\$ 289,373
General	Water and sewer	65,211

The interfund balance resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures occur, and 2) transactions are recorded in the accounting system, and 3) payments between fund are made.

The composition of interfund transfers as of September 30, 2012, is as follows:

Transfer Out Fund	Transfer In Fund	-	Amount
Water and sewer	General	\$	127,000

Interfund transfers are approved in the original budget. Transfers are made to provide additional resources for specific programs as the need arises.

# **Long-term Debt**

The following is a summary of changes in long-term debt for the year ended September 30, 2012:

	Beginning Balance	Additions	Retirements	Ending Balance	Amounts Due in One Year
Governmental activities Compensated absences	\$99,250	\$52,333	\$51,667	\$ 99,916	\$ 29,975
Total governmental activities	\$99,250	\$52,333	\$51,667	\$ 99,916	\$ 29,975
Business-type activities Compensated absences	\$2,268	\$8,384	\$5,328	\$5,324	\$1,597
Total governmental activities	\$	\$8,384	\$5,328	\$5,324	\$ <u>1,597</u>

# **Employee Benefit Plan**

# **Plan Description**

The City provides pension benefits for all of its eligible employees through a non-traditional, joint contributory, hybrid defined benefit plan in the statewide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the City are within the options available in the governing state statutes of TMRS.

# **Employee Benefit Plan** (Continued)

# Plan Description (Continued)

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by the System. This report may be obtained by writing to TMRS, P. O. Box 149153, Austin, Texas 78714-9153 or by calling 800-924-8677; in addition, the report is available on TMRS' website at www.TMRS.com.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	Plan Year 2011	Plan Year 2012
Employee deposit rate	5.0%	5.0%
Matching ratio (city to employee)	1.5 to 1	1.5 to 1
Years required for vesting	5	5
Service retirement eligibility		
(expressed as age/years of service)	60/5, 0/20	60/5, 0/20
Updated service credit	100% repeating,	100% repeating,
	transfers	transfers
Annuity increase (to retirees)	70% of CPI	70% of CPI
	repeating	repeating

# **Contributions**

Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Projected Unit Credit actuarial cost method. This rate consists of the normal cost contribution rate and the prior service cost contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually; the prior service contribution rate amortizes the unfunded (overfunded) actuarial liability (asset) over the applicable period for that city. Both the normal cost and prior service contribution rates include recognition of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases.

# Employee Benefit Plan (Continued)

# **Contributions** (Continued)

The City contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect. The annual pension cost and net pension obligation/(asset) are as follows:

Accounting	A	Annual	Percentage	Net
Year	P	ension	of APC	Pension
Ending	Co	st (APC)	Contributed	Obligation
09/30/10	\$	39,141	100%	-
09/30/11		41,067	100%	-
09/30/12		37,131	100%	-

The required contribution rates for fiscal year 2012 were determined as part of the December 31, 2009, 2010 and 2011 actuarial valuations. Additional information as of the latest actuarial valuation, December 31, 2011, also follows:

Actuarial Valuation Date	12/31/09	12/31/10	12/31/11
Actuarial cost method Amortization method	Projected Unit Credit Level percent of payroll	Projected Unit Credit Level percent of payroll	Projected Unit Credit Level percent of payroll
GASB 25 Equivalent Single Amortization period	27.6 years - closed	25.7 years - closed	16.9 years - closed
Amortization Period for new Gains/Losses	30 years	22 years	22 years
Asset valuation method	10-year smoothed market	10-year smoothed market	10-year smoothed market
Actuarial Assumptions:			
Investment rate of return	7.5%	7.0%	7.0%
Projected salary increases	varies by age	varies by age	varies by age
	and service	and service	and service
Inflation	3.0%	3.0%	3.0%
Cost-of-living adjustments	2.1%	2.1%	2.1%

# Employee Benefit Plan (Continued)

# **Funded Status and Funding Progress**

In June, 2011, SB 350 was enacted by the Texas Legislature, resulting in a restructure of the TMRS funds. This legislation provided for the actuarial valuation to be completed, as if restructuring had occurred on December 31, 2010. In addition, the actuarial assumptions were updated for the new fund structure, based on an actuarial experience study that was adopted by the TMRS Board at their May, 2011 meeting (the review compared actual to expected experience for the four-year period of January 1, 2006 through December 31, 2009). For a complete description of the combined impact of the legislation and new actuarial assumptions, including the effects on TMRS city rates and funding ratios, please see the December 31, 2011 TMRS Comprehensive Annual Financial Report (CAFR).

The funded status as of December 31, 2012, under the two separate actuarial valuations, is presented as follows:

Actual Valuation Date	12/31/11
Actuarial value of assets	\$ 1,167,434
Actuarial accrued liability	1,174,744
Percent funded	99.4%
Unfunded (overfunded) actuarial accrued liability (UAAL)	7,310
Annual covered payroll	626,290
UAAL as a percentage of covered payroll	1.2%

### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other governments in Texas to form the Texas Municipal League Intergovernmental Risk Pool, a public entity risk pool currently operating as a common risk management and insurance program for liability, property, and workers' compensation coverage. The City pays a quarterly contribution to the pool for its insurance coverage. The agreement for formation of the Texas Municipal League Intergovernmental Risk Pool provides that the Pool will be self-sustaining through member contributions and will reinsure through commercial companies for claims in excess of specific limits.

The Texas Municipal League Intergovernmental Risk Pool has published its own financial report, which can be obtained by writing the Texas Municipal League Intergovernmental Risk Pool, 1821 Rutherford Lane, Austin, Texas 78754.

### **Other Postemployment Benefits**

# **Supplemental Death Benefits Fund**

The City also participates in the cost sharing multiple-employer defined benefit group term life insurance plan operated by the Texas Municipal Retirement System (TMRS) known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance to provide group term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

Schedule of Contribution Rates					
Accounting Year Ending	Annual Required Contribution (Rate)	Actual Contribution Made (Rate)	Percentage of ARC Contributed		
09/30/10	.02%	.02%	100%		
09/30/11	.02%	.02%	100%		
09/30/12	.02%	.02%	100%		

# REQUIRED SUPPLEMENTARY INFORMATION

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# **GENERAL FUND**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
REVENUES					
Taxes:					
Property	\$ 787,145	\$ 787,145	\$ 822,666	\$ 35,521	
Sales	62,500	62,500	67,741	5,241	
Franchise	80,000	80,000	81,172	1,172	
Other	3,500	3,500	3,009	( 491)	
Fines and fees	306,200	306,200	248,894	( 57,306)	
Intergovernmental	5,566,470	5,566,470	3,442,222	(2,124,248)	
Lease and rental	21,900	21,900	23,725	1,825	
Licenses and permits	30,000	30,000	37,131	7,131	
Investment earnings	3,300	3,300	4,369	1,069	
Miscellaneous	45,000	45,000	15,053	(29,947)	
Total revenues	6,906,015	6,906,015	4,745,982	( 2,160,033)	
EXPENDITURES					
Current:					
General government	1,621,426	1,621,426	653,064	968,362	
Judicial	139,815	139,815	75,006	64,809	
Public safety	1,055,045	1,055,045	506,963	548,082	
Public works	4,443,381	4,443,381	2,682,504	1,760,877	
Highways and streets	125,525	125,525	82,642	42,883	
Culture and recreation	37,500	37,500	62,178	( 24,678)	
Capital outlay	163,000	163,000	733,957	( 570,957)	
Total expenditures	7,585,692	7,585,692	4,796,314	2,789,378	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	( 679,677)	( 679,677)	( 50,332)	629,345	
OTHER FINANCING SOURCES (USES)					
Proceeds from insurance	-	-	10,175	10,175	
Transfers in	626,542	626,542	127,000	( 499,542)	
Total other financing sources (uses)	626,542	626,542	137,175	( 489,367)	
NET CHANGE IN FUND BALANCE	( 53,135)	( 53,135)	86,843	139,978	
FUND BALANCE, BEGINNING	1,536,043	1,536,043	1,536,043		
FUND BALANCES, ENDING	\$1,482,908	\$ <u>1,482,908</u>	\$1,622,886	\$139,978	

# REQUIRED SUPPLEMENTARY INFORMATION

# TEXAS MUNICIPAL RETIREMENT SYSTEM

# SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	V	ctuarial alue of Assets	Actuarial Accrued Funded Liability Ratio			Unfunded (Overfunded) Actuarial Accrued Liability			Annual Covered Payroll	Accr as a	Unfunded Actuarial Accrued Liability as a Percentage of Covered Payroll	
12/31/2009 12/31/2010 12/31/2011	1,	809,579 ,057,752 ,167,434	\$	962,023 1,146,532 1,174,744	9	34.2% 2.3% 9.4%	\$	152,444 88,780 7,310	\$	614,106 574,870 626,290		24.8% 15.4% 1.2%

Note: Fiscal years 2010 and 2011 include the impact of Senate Bill 350 enacted by the Texas Legislature in June of 2011. This legislation provided a restructuring of the Texas Municipal Retirement System funds effective December 31, 2010.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### YEAR ENDED SEPTEMBER 30, 2012

# SUMMARY OF BUDGET AND BUDGETARY BASIS OF ACCOUNTING

The City Council follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to the beginning of each fiscal year, the City Council prepares a proposed budget for the fiscal year beginning on the following October 1. The proposed budget includes estimated revenue and proposed expenditures for the General and Water and Sewer Funds.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. The budget is legally adopted by the City Council.
- 4. The City Council can adjust the budget during formal City Council meetings.
- 5. Actual expenditures cannot exceed the legally adopted budget without an approved resolution by the City Council.
- 6. Appropriations lapse at year-end.
- 7. Budgets are adopted on a basis consistent with generally accepted accounting principles.

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City of Council City of Shoreacres, Texas

We have audited the financial statements of the governmental activities, the business-type activities, and each major fund of the City of Shoreacres, Texas, as of and for the year ended September 30, 2012, which collectively comprise the City of Shoreacres, Texas' basic financial statements and have issued our report thereon dated May 9, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

Management of the City of Shoreacres, Texas, is responsible for establishing and maintaining effective internal controls over financial reporting. In planning and performing our audit, we considered the City of Shoreacres, Texas' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Shoreacres, Texas' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Shoreacres, Texas' internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying Schedule of Findings and Questioned Costs that we consider to be significant deficiencies in internal control over financial reporting. Those finding numbers are 2012-1, 2012-2 and 2012-3. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# **Compliance and Other Matters**

Patillo, Brown & Hill, L.L.P.

As part of obtaining reasonable assurance about whether the City of Shoreacres, Texas' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The City of Shoreacres, Texas' response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the City of Shoreacres, Texas' responses and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

May 9, 2013

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and Members of the City of Council City of Shoreacres, Texas

# **Compliance**

We have audited the compliance of the City of Shoreacres, Texas with the types of compliance requirements described in the OMB Circular A-133 *Compliance Supplement* that could have a direct and material effect on each of City of Shoreacres, Texas' major federal programs for the year ended September 30, 2012. The City of Shoreacres, Texas' major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of City of Shoreacres, Texas' management. Our responsibility is to express an opinion on the City of Shoreacres, Texas' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Nonprofit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Shoreacres, Texas' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of City of Shoreacres, Texas' compliance with those requirements.

In our opinion, the City of Shoreacres, Texas, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2012.

#### **Internal Control Over Compliance**

The management of City of Shoreacres, Texas, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered City of Shoreacres, Texas' internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Shoreacres, Texas' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The purpose of this report is solely to describe the scope of our testing of compliance with the types of compliance requirements applicable to each of the City of Shoreacres, Texas' major programs and our testing of internal control over compliance and the results of our testing, and to provide an opinion on the City of Shoreacres, Texas' internal control over compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Shoreacres, Texas' compliance with requirements applicable to each major program and its internal control over compliance. Accordingly, this report is not suitable for any other purpose.

Patillo, Brown & Hill, L.L.P.

May 9, 2013

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

Federal Grantor/Pass-through Grantor/ Program Title	Federal CFDA Number	Pass-through Grantor's Number	Expenditures
FEDERAL AWARDS			
U. S. Department of Housing and Urban Development Passed through the General Land Office			
CDBG Disaster Recovery Non-Entitlement Grant Program	14.228	DRS010227	\$3,222,233
Total Passed through the General Land Office			3,222,233
Total U. S. Department of Housing and Urban Development			3,222,233
U. S. Department of Labor			
Passed through the Texas Workforce Commission			
and the Houston Galveston Area Council			
Workforce Investment Act-National Emergency Grant	17.260	207-11	92,140
Total Direct Program			92,140
Total U. S. Department of Labor			92,140
Total Expenditures of Federal Awards			\$ 3,314,373

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2012

# **Summary of Auditors' Results**

Financial Statements:

Type of auditors' report issued

Unqualified

Internal control over financial reporting:

Material weakness(es) identified?

No

Significant deficiency(ies) identified?

2012-1, 2012-2, 2012-3

Noncompliance material to financial statements

noted?

None

Federal Awards:

Internal control over major programs:

Material weakness(es) identified?

No

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance

for major programs

Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section

510(a) of OMB Circular A-133?

None

Identification of major programs:

CFDA Number(s)

Name of Federal Program or Cluster:

#14.228

CDBG Disaster Recovery Non-Entitlement Grant Program

Dollar threshold used to distinguish between type A

and type B programs

\$300,000

Auditee qualified as low-risk auditee?

No

Findings Relating to the Financial Statements Which are
Required to be Reported in Accordance With Generally
Accepted Government Auditing Standards

None

#### Findings and Questioned Costs for Federal Awards

None

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# FOR THE YEAR ENDED SEPTEMBER 30, 2012

#### Item 2012-1

Condition: During the audit, we noted that no accruals were made at year end for

receivables or liabilities nor were general ledger balances reconciled to subsidiary ledgers (accounts payable, accounts receivable, capital assets,

etc.).

<u>Effect</u>: Without the proper accrual of receivables and liabilities and reconciliations

to the subsidiary ledgers, revenues and expenditures may be incorrectly

posted or posted to the wrong period.

<u>Cause</u>: The City was operating on a modified cash basis prior to the need for an

audit and therefore did not post accruals for receivables or liabilities other than standard accounts payable at year end. This was operationally sufficient for many years but due to compliance requirements the City

must now report on a full accrual basis.

Recommendation: The City should create procedures to properly accrue receivables and

payables in order to ensure reporting of items in the proper fiscal period. Furthermore, the City should implement procedures to reconcile subsidiary ledgers to the general ledger on a monthly basis and correct

any variances in a timely manner.

Management's Response: The City has had no prior audit or financial reporting requirement to bring

forward the issue of year-end accruals and, therefore, has never made them. In addition, the City operated on a modified cash basis, and therefore did not have significant subsidiary ledgers with which to reconcile. Given the present compliance situation, the City will put in place procedures to assure the booking of receivables and payables each

year end and monthly reconciliations.

**Contact Person Responsible** 

for Corrective Action: David Stall, City Administrator

**Anticipated Completion** 

<u>Date</u>: Procedures to enter year-end receivables and payables will be created on

or before October 1, 2013.

<u>Current Status</u>: There has been significant improvement in this area. Although we had

to adjust some receivables at year-end, it was less than in past years. The City should continue towards the goal of adjusting all receivables

at year-end.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2012

#### Item 2012-2

Condition: While testing cash PBH noted the cash was not properly reconciled from

the bank balance to the general ledger balance. Also, some deposits were deposited into the wrong bank accounts causing the outstanding items per each account to not clear in the proper statements. Also, there were outstanding deposits on the bank reconciliation that had not cleared for

over a year.

Effect: The City's cash did not properly reconcile to the general ledger.

<u>Cause</u>: The City does not trace each outstanding check and deposit at the end of

each month to ensure that the bank reconciliation is correct.

<u>Recommendation</u>: The City should trace each outstanding check and deposit to the following

month's financial statements to ensure that the outstanding amounts are correct. The City should also ensure that the general ledger balance

matches the ending bank reconciliation balance.

Management's Response: Currently, the cash balance reconciles to the general ledger. The staff

will ensure that the balances of the bank properly reconcile to the general ledger on a monthly basis. The staff will also trace each outstanding check and deposit on a monthly basis to make sure the amounts clear the

bank statement on the following month.

Contact Person Responsible

for Corrective Action: David Stall, City Administrator

Anticipated Completion

<u>Date</u>: The City will conduct a review of its procedures on or before October 1,

2013.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2012

# Item 2012-3

Condition: While reviewing the water deposit liability PBH noted the general ledger

balance did not tie to the water deposit listing.

Effect: The City's water deposit liability was overstated.

<u>Cause</u>: The City does not reconcile the water deposit liability listing to the

general ledger on a regular basis.

Recommendation: The City should compare the balance of the water deposit liability on

listing to the general ledger balance on a monthly basis.

Management's Response: As of the end of field work the City will reconcile the deposit liability to

the deposit listing as part of the month end procedures.

Contact Person Responsible

for Corrective Action: David Stall, City Administrator

**Anticipated Completion** 

<u>Date</u>: The City will conduct a review of its procedures on or before October 1,

2013.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2012

#### Item 2011-1

Condition: During the audit, we noted that no accruals were made at year end for

receivables or liabilities nor were general ledger balances reconciled to subsidiary ledgers (accounts payable, accounts receivable, capital assets,

etc.).

Effect: Without the proper accrual of receivables and liabilities and reconciliations

to the subsidiary ledgers, revenues and expenditures may be incorrectly

posted or posted to the wrong period.

<u>Cause</u>: The City was operating on a modified cash basis prior to the need for an

audit and therefore did not post accruals for receivables or liabilities other than standard accounts payable at year end. This was operationally sufficient for many years but due to compliance requirements the City

must now report on a full accrual basis.

Recommendation: The City should create procedures to properly accrue receivables and

payables in order to ensure reporting of items in the proper fiscal period. Furthermore, the City should implement procedures to reconcile subsidiary ledgers to the general ledger on a monthly basis and correct

any variances in a timely manner.

Management's Response: The City has had no prior audit or financial reporting requirement to bring

forward the issue of year-end accruals and, therefore, has never made them. In addition, the City operated on a modified cash basis, and therefore did not have significant subsidiary ledgers with which to reconcile. Given the present compliance situation, the City will put in place procedures to assure the booking of receivables and payables each

year end and monthly reconciliations.

Contact Person Responsible

for Corrective Action: David Stall, City Administrator

**Anticipated Completion** 

<u>Date</u>: Procedures to enter year-end receivables and payables will be created on

or before October 1, 2012.

Current Status: See Finding 2012-1

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2012

# Item 2011-2

<u>Condition</u>: The City has limited staff and therefore in some instances does not have

proper segregation of duties. This is especially relevant with respect to the City secretary who receives and posts municipal court receipts and the City administrator who has recording abilities, authorization abilities and

custody over cash.

Effect: Without proper segregation of duties, the City is increasing its exposure to

fraud risk.

<u>Cause</u>: The City lacks proper segregation of duties to mitigate fraud risk.

Recommendation: The City should implement controls in order to circumvent fraud through

not only the proper segregation of duties but through the use of other detection and prevention mechanisms such as reconciliations and checks

and balances by unrelated staff.

Management's Response: Currently, there are only 4 office staff so, if one is sick or on vacation, the

others must have the ability to perform sensitive tasks such as enter payroll and/or handle cash. There are mitigating factors present such as control/batch totals and comparisons. The City's procedures will be reviewed to determine what improvements can be considered in

segregating custodial, recording and authorizing activities.

Contact Person Responsible

for Corrective Action: David Stall, City Administrator

**Anticipated Completion** 

<u>Date</u>: The City will conduct a review of its procedures on or before October 1,

2012.

Current Status: We consider this issue resolved. The City has made changes to their

personnel and control structure within the utility department. These changes have strengthened controls and should greatly reduce the risk of

similar issues occurring in future periods.

